

**Name of meeting:** Cabinet

**Date:** 27<sup>th</sup> July 2021

**Title of report:** Kirklees Resource & Waste Strategy 2021-2030

**Purpose of report:** To inform the Cabinet of the outcome of the public engagement exercise and consider the draft Kirklees Resource & Waste Strategy 2021-30 prior to full council in September 2021.

<b>Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?</b>	<b>Yes</b>  Significant investment will be required to deliver the proposed changes and is a service which will affect every ward.
<b>Key Decision - Is it in the <u>Council's Forward Plan (key decisions and private reports)?</u></b>	<b>Key Decision – Yes, published 25<sup>th</sup> June 2021</b>  <b>Private Report/Private Appendix – No</b>
<b>The Decision - Is it eligible for call in by Scrutiny?</b>	<b>Yes</b>  Presented to Economy & Neighbourhoods Scrutiny Panel 13 <sup>th</sup> July 2021
<b>Date signed off by <u>Strategic Director</u> &amp; name</b>	<b>Colin Parr – 16<sup>th</sup> July 2021</b>
<b>Is it also signed off by the Service Director for Finance?</b>	<b>Eamonn Croston – 9<sup>th</sup> July 2021</b>
<b>Is it also signed off by the Service Director for Legal Governance and Commissioning?</b>	<b>Julie Muscroft – 15<sup>th</sup> July 2021</b>
<b>Cabinet member <u>portfolio</u></b>	<b>Cllr Naheed Mather – Environment &amp; Cllr Will Simpson – Cleaner &amp; Greener Kirklees</b>

**Electoral wards affected:** All

**Ward councillors consulted:** All – party briefings conducted throughout November/December 2020

**Public or private:** Public

**Has GDPR been considered?** N/A

## 1. Summary

- 1.1 The Kirklees Resource & Waste Strategy 2021-30 is being proposed for discussion, comment and endorsement, prior to seeking adoption at full Council in September 2021.
- 1.2 The strategy has been developed following feedback from a comprehensive public engagement exercise in Autumn 2020 which was the most successful public engagement exercise undertaken by the council with almost 8000 responses. The findings from this engagement can be found at Appendix One.
- 1.3 The strategy will form part of the Council's Policy Framework (Article 4 of the Council's Constitution) and so will require a recommendation to full Council to approve and adopt the Strategy.

## 2. Background

- 2.1 The draft strategy is included alongside this report (Appendix Two) which sets out how we aim to achieve our vision of "a clean, green, sustainable future for Kirklees with zero waste to landfill and where waste is valued as a resource through re-use, recycling, and recovery."
- 2.2 The strategy's key aims are:
  - To work with residents, businesses and communities in a way that works for them, using a Place based approach which is engaging, straightforward and visible.
  - Achieve a recycling rate of at least 70% at our Household Waste & Recycling Centres by 2025.
  - Double our recycling rate and recycle at least 55% of municipal waste by 2025.
  - Reuse or recycle as much of the resources collected via our bulky waste collections as possible.
  - Ensure that the environment across the district delivers our vision of a clean, green, sustainable future for Kirklees.
  - Lead by example and set a precedent of good practice to reduce waste, reuse materials, and increase recycling.
- 2.3 To achieve this, the strategy is comprised of three thematic sections:

### Delivering Modern, sustainable services

This section sets out how we will enable our residents and businesses to reduce, reuse, and recycle as much of their waste as possible by delivering the modern, sustainable services, which are listed below:

- Engagement and Communication
- Recycling & Waste Collections
- Waste Disposal
- Household Waste & Recycling Centres
- Bulky Waste Collection Service
- Bring Sites
- Landfill Sites
- Our Cleaner Environment
- Commercial Waste Service

### Leading by Example

This section sets out our ambition to set a precedent of good practice by improving our own facilities and working practices across all of our operations to lead the way to reduce waste, reuse materials, and increase recycling and consists of the following areas:

- Council Facilities
- Catering
- Venues & Events
- Kirklees Homes and Neighbourhoods
- National Initiatives
- Our People

### Supporting Kirklees Families & Ensuring Inclusion

In Kirklees, we want to make sure we provide support to those families who need it, and the Recycling and Waste Service offers this in a variety of different ways. This section sets out how we intend to provide support and covers the following areas:

- Supporting Kirklees Families
- Ensuring Equality
- Environmental Impact

### **3.0 Ongoing Monitoring**

3.1 In order to oversee the progress of the strategy and track the outcomes and benefits, ongoing monitoring will be established which will include developing and defining service performance measures. We will continually monitor and measure progress of the action plan and conduct and publish a 5-year review of this strategy in 2026.

### **4.0 Action Plan**

4.1 This section of the strategy sets out our action plan for the duration of the strategy and when we plan to achieve each of the initiatives set out. This includes a number of initiatives which will be delivered in the strategy's first year:

#### 12-month pledge

Over the next 12 months, the strategy will deliver the following:

- A new recycling collection to our commercial waste service
- New measures to tackle fly tipping
- Food Waste Workshops
- A Recycling Champions scheme
- A reuse shop in Huddersfield
- A composting scheme
- Improved litter facilities
- A new bulky waste collection system
- Commence a trial on glass collections at kerbside

### **5.0 National Resources and Waste Strategy and the Environment Bill**

5.1 The strategy replicates many aspects of those detailed in DEFRA's national Resources and Waste Strategy for England, published in 2018. Cabinet are asked to note that ongoing delays to the government's Environment Bill may pose a risk to the delivery of this strategy.

### **6.0 Information required to take a decision**

6.1 Enclosed with this report is a copy of the Kirklees Resources & Waste Strategy 2021-30.

### **7.0 Implications for the Council**

- **Working with People**  
A public consultation exercise was conducted in Autumn 2020 and the Resources & Waste Strategy incorporates the findings of this exercise. We will continue to place citizens at the heart

of our decisions and will continue to conduct further public engagement as the initiatives from this strategy are implemented, as well as utilising trials.

- **Working with Partners**

The strategy encapsulates how we will provide better waste management services for our residents and our businesses and the engagement we will undertake with partners to achieve our ambitions. The current waste disposal contract offers very good value for money but does not deliver all the environmental ambitions, particularly regarding recycling, that we would expect from a modern contract. The co engagement process will include Suez and other waste disposal operators in the market to gain a full understanding of opportunities available to provide the best service possible for Kirklees residents.

- **Place Based Working**

Our Autumn engagement utilised a Place-based approach using a digital street whereby physical engagement was not possible. The strategy details how we intend to take a bold Place-based approach to deliver our services and also takes into account equality versus equity, where some communities may need additional resources and support. We will continue to work with communities and through a Place Partnership engagement approach we can prioritise local needs and Councillors, using the insight they have about the communities they represent, will be central to this activity.

- **Climate Change and Air Quality**

The strategy plays a key role in tackling climate change and improving air quality and the measures within this strategy will have a reduction upon both. Although the strategy will involve the expansion of our fleet, we will be seeking to ensure this is a green fleet wherever possible and a Strategic Environmental Assessment shows the impact of introducing the strategy provides a positive impact on the environment.

- **Improving outcomes for children**

The strategy details how we will continue to provide an extensive engagement programme within schools and deliver meaningful educational resources to empower children to make a difference both now and in the future. We will also work with colleges and universities to support entrepreneurship and skills development in relation to waste management / circular economy; encouraging and enabling young people to explore, innovate and set up new sustainable businesses within the district.

- **Other (eg Legal/Financial or Human Resources)**

Significant investment will be required as a result of the initiatives contained within this strategy. The Council's existing approved medium term financial plan includes significant headline capital investment of £46.5m over the 2021-26 period for Waste Strategy, including the heating network proposal. This is alongside an additional £2m revenue base budget investment in 2020-21 increasing to £4m by 2022/23 to support both short term and medium term investment as part of the Council's transition to a modernised Waste service. As the Resource & Waste Strategy 2021-30 develops, further detailed proposals and attendant resourcing implications will be brought back to Cabinet in due course for future member consideration.

The Council's Transformation reserve has been earmarked to support significant Transformation activity, including development resource to support Waste strategy project management, due diligence and subsequent development of detailed proposals. Cabinet is asked to approve delegated authority to the Strategic Director, Environment & Climate Change, in conjunction with the relevant portfolio-holder(s) and the Council's s151 Officer, to approve drawdowns against this reserve to support Waste Strategy transformation activity as appropriate, and report on reserves commitments in-year through established quarterly Council financial monitoring reporting to Cabinet.

The Council has a duty of Best Value under section 3 of the Local Government Act 1999 to make arrangements for continuous improvement in the way its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

The Council in carrying out its functions must comply with the Public Sector Equality duty under section 149 Equality Act 2010 before exercising any decision on a particular policy or strategy is taken ; namely it must have due regard to the need to eliminate unlawful discrimination, harassment, victimisation; advance equality of opportunity between persons who share protected characteristics and those who do not, and foster good relations between those who share protected characteristics and those who do not.

### **Do you need an Integrated Impact Assessment (IIA)?**

An Integrated Impact Assessment has been completed for the development of the Kirklees Resource & Waste Strategy 2021-2030. The assessment has not identified specific issues with the strategy itself but such is the scope and scale of the transformation of waste services detailed within the strategy, further IIAs will be required for several of the specific proposals detailed within the strategy.

### **8.0 Consultees and their opinions**

8.1 As detailed above the development of the strategy followed a comprehensive public engagement exercise (Appendix One).

8.2 In addition to this the strategy has been presented to all internal Strategic Leadership Teams across the Council as well as Trade Unions. Feedback from these sessions has been incorporated into the strategy and will be carried forward into implementation of the initiatives contained within.

### **9.0 Next steps and timelines**

9.1 Included within the strategy is a timeline for the initial delivery milestones. The 12-month pledge has been outlined in the summary section above and in terms of adoption of the strategy, this is scheduled to be presented to full council on 8<sup>th</sup> September 2021.

9.2 Future proposals on an interim arrangement and the early delivery of the strategy will be considered by Cabinet in September 2021. This will be alongside the Outline Business Case for future contract procurement.

### **10.0 Officer recommendations and reasons**

- Officers recommend that the draft Kirklees Resource & Waste strategy 2021-30 is agreed and progressed to full council in September 2021.
- To approve delegated authority to the Strategic Director for Environment & Climate Change, in conjunction with the relevant portfolio-holders and Council s151 officer, to drawdown Transformation Reserve resources as appropriate to support the development and implementation of the Kirklees Resource & Waste strategy 2021-30.

### **11.0 Cabinet Portfolio Holder's recommendations**

11.1 The Cabinet Portfolio Holders have been consulted with regards to the contents of the strategy and support the officers' recommendations.

### **Contact officer(s)**

Natalie Clark, Programme Manager  
Lory Hunter, Commercial & Technical Development Manager  
Will Acornley, Head of Operational Services

### **Service Director responsible**

Sue Procter – Service Director, Highways and Streetscene